# California Regional Water Quality Control Board North Coast Region

Order No.R1-2004-0009 NPDES Permit No. CA0023078 I.D. No. 1B84083OMEN

## WASTE DISCHARGE REQUIREMENTS

#### FOR

## FORT BRAGG MUNICIPAL IMPROVEMENT DISTRICT NO. 1 WASTEWATER TREATMENT FACILITY

## Mendocino County

The California Regional Water Quality Control Board, North Coast Region (hereinafter Regional Water Board), finds that:

- 1. The Fort Bragg Municipal Improvement District No. 1 (hereinafter Permittee or District) submitted a Report of Waste Discharge dated January 20, 2000, and applied for renewal of its Permit to discharge treated municipal wastewater under the National Pollutant Discharge Elimination System (NPDES) from the City of Fort Bragg wastewater treatment facility (WWTF). Supplemental information to complete filing of the application was submitted on February 29, 2000, March 7, 2000, April 4, 2000, September 15, 2000, October 2, 2000, October 13, 2000, and October 26, 2000. These Waste Discharge Requirements (WDRs) regulate the Fort Bragg municipal wastewater collection, treatment, and disposal systems. The term of this Permit is five years.
- 2. The Permittee owns and operates the wastewater collection, treatment, and disposal facilities that serve a population of approximately 6,500 in the City of Fort Bragg and adjacent unincorporated areas. The treatment facilities are located in Section 12, T18N, R18W, MDB&M, on the Fort Bragg quadrangle as shown in Attachment "A" incorporated herein and made a part of this Order.
- 3. The Fort Bragg Municipal Improvement District No. 1 was formed in 1969 to comply with new requirements for the discharge of municipal wastewater to waters of the state. The District is bounded on the north by MacKerricher State Park and by South Harbor Drive to the south as shown in Attachment "B" of this Order. Construction of the original Fort Bragg WWTF was completed in 1971 and consisted of a primary clarifier, a trickling filter, and a chlorine disinfection unit. Final discharge of primary treated wastewater was accomplished through an ocean outfall. In 1979, the Permittee completed construction of a second trickling filter and a secondary clarifier to upgrade its treatment facilities to meet secondary treatment standards. The upgrade was funded by a Clean Water Act (CWA) Municipal Wastewater Treatment Construction Grant.

- 4. The wastewater collection system consists of approximately 30 miles of sanitary sewers. The majority of the system's sewer mains were installed prior to 1960, with a high percentage of collection mains constructed between 1919 and 1945. The existing wastewater collection system consists of six pump stations, three constructed in 1970, one in 1975, one in 1987 and the last in 1989. The collection facilities have a history of sanitary sewer overflows and excessive inflow and infiltration (I/I) that is consistent with an aging collection system.
- 5. The current waste treatment facilities include grit removal, comminution, primary clarification, biological secondary treatment utilizing two-stage biofiltration and secondary clarifiers, and disinfection. The treated wastewater is disinfected using chlorine gas and dechlorinated with sulfur dioxide prior to discharge. After treatment, wastewater is discharged to the Pacific Ocean at 39° 26' 20" north, 123° 48' 48" west via a 650-foot outfall with a diffuser system designed to produce 50:1 initial dilution at peak flow conditions to the Pacific Ocean.
- 6. Biosolids generated during the treatment process are collected, dewatered in a belt press and stored in sludge bins prior to disposal at an appropriately permitted site. From 1996 to 2001, the Permittee land-applied biosolids at the H-H Ranch in Point Arena. Biosolids and other collected screenings, sludges, and solids removed from liquid wastes are currently disposed of at a legal point of disposal. Solids Disposal Provisions are included in Section F of this Permit.
- 7. The WWTF was originally designed to treat an average dry weather flow (ADWF) of 1.0 million gallons of wastewater per day (mgd). With the construction of the two-stage biofilter in 1979, the secondary treatment capacity of the WWTF was increased to 2.2 mgd. The average annual dry weather flow from 1996 through 2000, based on the average of the reported lowest consecutive 30-day mean daily flows over the time period, has increased from 0.23 mgd in 1996 to 0.56 mgd through June 2003. The average annual dry weather flow for 2000 was 0.59 mgd and 0.58 mgd for 2001. The peak average daily wet weather flow reported for the period 1996-2002 was 5.8 mgd.
- 8. The Permittee has approved a project to upgrade its existing treatment facilities to comply with Cease and Desist Order No. R1-2003-0067, which requires the Permittee to construct treatment improvements that will bring the Permittee into compliance with its existing WDRs. The project consists of the construction of an effluent sand filter to enhance the secondary treatment process and a second anaerobic digester. The City of Fort Bragg Planning Commission adopted a Negative Declaration for the project on February 13, 2002. According to the project description, the effluent sand filter will be designed and operated as a polishing unit process for secondary treated wastewater flows up to approximately 4.0 mgd. Secondary treated wastewater effluent flows exceeding this flow will not receive polishing by the effluent filter and will be blended with the filtered effluent prior to discharge. It is anticipated that this wet weather management plan will implemented only during wet weather conditions.
- 9. The Permittee was previously governed by Waste Discharge Requirements Order No. 95-47, adopted by the Regional Water Board on June 22, 1995. The Regional Water Board adopted Cease and Desist Order No. R1-2003-0067 on June 26, 2003. Cease and Desist Order No. R1-2003-0067 requires construction of WWTF improvements necessary to comply with Effluent Limitations B.1, B.3, and B.4 of Order 95-47.

- 10. This WWTF is a major discharger as defined in 40 CFR 122.21(j). Pursuant to Title 23, California Code of Regulations (CCR), Section 2200, the Permittee is assessed an annual fee based on an average dry weather flow of 1.0 mgd.
- 11. The Water Quality Control Plan for the North Coast Region (Basin Plan) includes water quality objectives, implementation plans for point source and nonpoint source discharges, prohibitions, and statewide plans and policies.
  - The Water Quality Control Plan for Ocean Waters of California (2001 Ocean Plan) establishes beneficial uses and water quality objectives for waters of the Pacific Ocean adjacent to the California Coast outside of enclosed bays, estuaries and coastal lagoons.
- 12. The 2001 Ocean Plan states that dischargers shall conduct chronic toxicity testing if the minimum initial dilution of the effluent falls below 100:1 at the edge of the mixing zone. Testing for chronic toxicity is required by the accompanying Monitoring and Reporting Program.
- 13. The Permittee discharges storm water associated with industrial activities, category "ix" as defined in 40 CFR Section 122.26(b)(14). Because the design flow of the WWTF is greater than or equal to 1.0 mgd, the Permittee is subject to federal storm water permitting requirements. In California, this requirement is satisfied by enrollment under the NPDES General Permit No. CAS000001 for Discharges of Storm Water Associated with Industrial Activities Excluding Construction Activities.
- 14. The WWTF is not required under 40 CFR Part 403 to have an approved pretreatment program that meets the criteria established in 40 CFR Part 403.8 and Part 403.9 because the average daily dry weather flow is less than 5 mgd and there are no significant industrial users discharging to the WWTF. While this Order does not require a formal pretreatment program, it does establish requirements that require the Permittee to perform certain source control functions to ensure that pollutants do not interfere with, pass through, or be incompatible with treatment operations, interfere with the use or disposal of sludge, or pose a health hazard to personnel. Example measures include the maintenance of a list of industrial facilities in the service area, implementation of a load-checking program for any tanker trucks discharging to the system, and adoption of ordinances allowing inspection and sampling of any discharge to the system.
- 15. The Permittee is developing a Spill Response and Notification Plan. The Plan specifies public and responsible agency notification procedures, public education and outreach efforts, mutual aid agreements, and staff training efforts undertaken by the Permittee to protect public health, wastewater treatment facility and collection system personnel, and the environment.
- 16. The existing and potential beneficial uses of the Pacific Ocean at Fort Bragg include:
  - a. industrial service supply
  - b. navigation
  - c. water contact recreation
  - d. noncontact water recreation
  - e. commercial and sport fishing

- f. preservation of rare and endangered species
- g. marine habitat
- h. migration of aquatic organisms
- i. spawning, reproduction, and/or early development
- j. shellfish harvesting
- 17. Beneficial uses of areal groundwaters include:
  - a. domestic water supply
  - b. agricultural water supply
  - c. industrial service supply
  - d. industrial process supply
- 18. Effluent limitations and toxic and pretreatment effluent standards established pursuant to Sections 208(b), 301, 302, 303(d), 304, 306, 307, and 403 of the CWA and amendments thereto are applicable to the Permittee.
- 19. The Permitted discharge is consistent with the antidegradation provisions of 40 CFR Section 131.12 and State Water Board Resolution No. 68-16, Statement of Policy with Respect to Maintaining High Quality of Waters in California. The impact on existing water quality will be insignificant.
- 20. This action to renew an NPDES Permit is exempt from Chapter 3 of the California Environmental Quality Act (Public Resources Code Section 21000, et seq.) (CEQA), in accordance with Section 13389 of the California Water Code (CWC). In addition, this action is exempt from CEQA pursuant to Title 14, California Code of Regulations (CCR), Section 15301, as an activity involving the permitting of an existing facility that involves negligible or no expansion of an existing use. As stated previously, on February 13, 2002, the City of Fort Bragg Planning Commission adopted a Negative Declaration for the addition of an effluent sand filter and anaerobic digester to improve the operation of the WWTF. Pursuant to Title 14 CCR Section 15096, the Regional Water Board, acting as a responsible agency, considered the Negative Declaration and finds that it is legally adequate for the purpose of issuing this Order.
- 21. This Permit contains technology-based effluent limitations for 5-day Biological Oxygen Demand (BOD), Suspended Solids, pH and percent removal of BOD and SS as required by 40 CFR Sections 133.102 and 133.105(f)(1). Concentration-based and mass-based effluent limitations are included for BOD and suspended solids. The mass-based effluent limitations included in this Permit have been modified to be less stringent than those included in the Permittee's previous permit, Waste Discharge Requirements Order No. 95-47. Pursuant to 40 CFR 122.45(b), effluent limitations for publicly owned treatment works (POTWs) are derived using the design flow of the WWTF. Mass-based effluent limitations in Order No. 95-47 were calculated based on average dry weather design flow of the WWTF, but did not take into account design peak wet weather flows. This Permit correctly calculates the maximum mass-based effluent limitation applicable during periods of wet weather based on the 30-day wet weather design flow.
- 22. Water Quality-Based Effluent Limitations (WQBELs) were developed for the Permit. Discharge monitoring data were analyzed to determine whether the discharge has the reasonable potential to cause or contribute to an excursion above any water quality objective contained in Table B of the 2001 Ocean Plan.

This reasonable potential analysis (RPA) was conducted using the results of effluent data from 1992 to 2002. Based on the results of the RPA, ammonia, copper and cyanide were determined to have reasonable potential to exceed Ocean Plan water quality objectives. In accordance with federal regulations, WQBELs were established for these constituents.

- 23. Certain WQBELs derived from objectives contained in Table B of the 2001 Ocean Plan have been deleted from C. EFFLUENT LIMITATIONS FOR TOXIC CONSTITUENTS. The deletion of these effluent limitations complies with CWA Section 402(o)(2)(B)(i) because the Regional Water Board has determined that there is no reasonable potential that these constituents will cause or contribute to violations of water quality objectives. In the event that monitoring results or other evidence reveals that any of the deleted constituents have a reasonable potential to cause or contribute to violations of water quality objectives, the Regional Water Board may consider revising this Permit to include effluent limitations for constituents of concern.
- 24. The United States Environmental Protection Agency (U.S. EPA) has provided draft guidance in interpreting the bypass prohibition. (68 Federal Register 63042-63052, November 7, 2003.) The draft guidance provides that peak wet weather discharges from POTWs routed around biological or other advanced treatment units prior to discharge (known as "blending") can be permitted where all the following principles are met: (1) the discharge meets all applicable effluent limitations; (2) the permit recognizes the specific treatment scenario for peak flow management; (3) the peak flow treatment scenario provides for at least the equivalent of primary clarification of the portion of flow routed around biological or other advanced treatment units; (4) the peak flow routing scenario is only used when flows exceed the capacity of storage/equalization units and the treatment system is operated as it is designed to be operated; (5) the permit requires monitoring of the final blended discharge to ensure compliance with applicable water quality-based effluent limitations; and (6) the permit requires the permittee to properly design, operate and maintain its collection system. The allowance for blending assumes generally accepted good engineering practices are utilized, such as storage/equalization units to provide initial capacity for peak wet weather flows. The Permittee has not provided information demonstrating that the WWTF meets the blending criteria, specifically that collection system maintenance and availability of wastewater storage/equalization are consistent with generally accepted good engineering practices. This permit, therefore, does not allow blending of wastewater. If new information is submitted to the Board that demonstrates that the WWTF meets the requirements for blending consistent with U.S. EPA's guidance, this permit may be reopened for reconsideration of the bypass prohibition.
- 25. The Permit includes the standard upset provision from 40 CFR Section 122.44(n). The upset provision specifies that "[a]n upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation." The WWTF has exhibited high inflows, which are suspected to result, in part, from a lack of collection system maintenance and a lack of adequate wastewater storage/equalization facilities. To the extent caused by these factors, the Permit classifies resulting violations as not within the definition of an "upset."

- 26. The Regional Water Board has notified the Permittee and interested agencies and persons of its intent to prescribe waste discharge requirements for the discharge and has provided them with an opportunity to review the waste discharge requirements, the Fact Sheet, and the Monitoring and Reporting Program and to submit their written comments and recommendations.
- 27. The Regional Water Board, in a public meeting on March 24, 2004, heard and considered all comments pertaining to the discharge.
- 28. This Order will serve as a NPDES Permit pursuant to Section 402 of the CWA, and amendments thereto, and will take effect. The Order will take effect 50 days after adoption by the Regional Water Board (i.e., May 13, 2004) because the draft Order received significant public comments.
- 29. The Fact Sheet is incorporated as findings in support of this Order as if set forth here verbatim.

THEREFORE, IT IS HEREBY ORDERED that Waste Discharge Requirements Order No. 95-47 is rescinded and the Permittee, in order to meet the provisions contained in Division 7 of the CWC and regulations adopted thereunder, and the provisions of the CWA and regulations and guidelines adopted thereunder, shall comply with the following:

### A. DISCHARGE PROHIBITIONS

- 1. The discharge of any waste not disclosed by the Permittee or within the reasonable contemplation of the Regional Water Board is prohibited.
- 2. Creation of a pollution, contamination, or nuisance, as defined by Section 13050 of the CWC is prohibited. [Health and Safety Code, Section 5411]
- 3. The discharge of sludge or digester supernatant is prohibited, except as authorized under **F. SOLIDS DISPOSAL AND HANDLING REQUIREMENTS.**
- 4. The discharge of untreated waste or partially treated waste from anywhere within the collection, treatment, or disposal facility, except as provided for bypasses under the conditions in General Provision H.13 of this Order, is prohibited.
- 5. The discharge of waste to land that is not under the control of the Permittee is prohibited, except as authorized under **F. SOLIDS DISPOSAL AND HANDLING REQUIREMENTS**.
- 6. The mean daily dry weather flow to the WWTF shall not exceed 1.0 mgd as determined from the lowest monthly mean daily flow in a calendar year.

# B. EFFLUENT LIMITATIONS<sup>1</sup> FOR CONVENTIONAL POLLUTANTS.

1. Wastes discharged to the Pacific Ocean (Discharge Serial 001) shall not contain constituents in excess of the following limits:

<sup>&</sup>lt;sup>1</sup> Effluent limitations shall be applicable at the point of completion of treatment and disinfection, unless otherwise specified.

Constituent	Units	Monthly Average <sup>2</sup>	Weekly Average <sup>3</sup>	Daily Maximum
BOD <sub>5</sub>	mg/l	30	45	
	lb/day <sup>4,5</sup>	250	375	
Suspended Solids	mg/l	30	45	
	lb/day <sup>4,5</sup>	250	375	
Settleable Solids	ml/l	1.0	1.5	3.0
Grease and Oil	mg/l	25	40	75
Turbidity	NTU	75	100	225
рН	Units	Within limit of 6.0 and 9.0 at all times		

- 2. The disinfected effluent shall not contain concentrations of total coliform bacteria exceeding the following limitations:
  - a. The monthly median concentration shall not exceed a Most Probable Number (MPN) of 70 per 100 milliliters, using bacteriological results from the calendar month for which analyses have been completed.
  - b. No more than 10 percent of the samples shall exceed an MPN of 230 per 100 milliliters.

$$\frac{8.34}{N}\sum_{i}^{N}Q_{i}C_{i}$$

in which N is the number of samples analyzed in any calendar day, week, or month.  $Q_i$  and  $C_i$  are the flow rate (mgd) and the constituent concentration (mg/l), respectively, which are associated with each of the N grab samples that may be taken in any calendar day, week or month. If a composite sample is taken,  $C_i$  is the concentration measured in the composite sample; and  $Q_i$  is the average flow rate occurring during the period over which samples are composited.

The arithmetic mean of all daily determinations made during a calendar month. Where less than daily sampling is required, the average shall be determined by the sum of all the measured daily discharges divided by the number of days during the calendar month when the measurements were made. If only one sample is collected during that period of time, the value of the single sample shall constitute the monthly average.

The arithmetic mean of all daily determinations made during a calendar week, Sunday to Saturday. Where less than daily sampling is required, the average shall be determined by the sum of all the measured daily discharges divided by the number of days during the calendar week when the measurements were made. If only one sample is collected during that period of time, the value of the single sample shall constitute the weekly average.

<sup>&</sup>lt;sup>4</sup> Mass-based effluent limitations are based on the WWTF dry weather design flow of 1.0 mgd. During wetweather periods when the flow rate into the WWTF exceeds the dry weather design flow, the mass emission limitation shall be calculated using the concentration-based effluent limitations and the actual flow rates (not to exceed the peak design flow of 2.2 mgd.)

<sup>&</sup>lt;sup>5</sup> The mass discharge (lbs/day) is obtained from the following formula for any calendar day, week, or month:

3. The arithmetic mean of the BOD (20°C, 5-day) and Suspended Solids values for effluent samples collected in a calendar month shall not exceed 15 percent of the arithmetic mean of the values for influent samples collected at approximately the same times during the same period (85 percent removal). Percent removal shall be determined from the monthly average value of influent wastewater concentration in comparison to the monthly average value of effluent concentration for the same constituent over the same time period.

## C. EFFLUENT LIMITATIONS FOR TOXIC POLLUTANTS

1. Wastes discharged to the Pacific Ocean (Discharge Serial 001) shall not contain toxic constituents in excess of the following limits (constituents are as described and defined in the 2001 Ocean Plan):

Constituent	Units	6-Month Median <sup>6</sup>	Daily Maximum <sup>7</sup>	Instantaneous Maximum <sup>8</sup>
Ammonia as N	mg/l	31	122	306
	lb/day	255	1020	2552
Copper	μg/l	53	512	1,430
	lb/day	0.44	4.27	11.9
Cyanide	μg/l	51	204	510
	lb/day	0.43	1.70	4.25

2. During wet-weather periods when the average daily flow rate into the WWTF exceeds the dry weather design flow, the mass emission limitation shall be calculated using the concentration-based effluent limitations and the actual flow rates (not to exceed the 30-day wet weather design flow of 2.2 mgd). The sixmonth median limit on daily mass emissions shall be determined using the sixmonth median effluent concentration and the mean flow rate over the sixmonth period. The daily maximum mass limitation shall be determined using the daily maximum effluent concentration limit and the average daily flow rate on the day the sample was collected. The instantaneous maximum mass limitation shall be determined using the instantaneous maximum effluent concentration limit and the observed flow rate at the time the grab sample was collected.

The 6-month median shall apply as a moving median of daily values for any 180-day period in which daily values represent flow weighted average concentrations within a 24-hour period. If only one sample is collected during the 180-day period, the single measurement shall be used to determine compliance with the effluent limitation for the entire time period.

The daily maximum limitations for copper and cyanide shall apply to flow-weighted, 24-hour composite samples. The daily maximum limitation for ammonia shall apply to the maximum result of all grab samples collected in a calendar day. The daily maximum is defined as the maximum result of all samples collected in a calendar day.

The instantaneous maximum shall apply to grab sample determinations for Table B constituents. Each value collected in a calendar day is evaluated independently and compared to the limitation.

#### D. COMPLIANCE DETERMINATIONS

Sufficient sampling and analysis shall be conducted to determine compliance with effluent limitations in Section C of this Order.

1. Compliance with Single-Constituent Effluent Limitations.

The discharge is out of compliance with the effluent limitation if the concentration of the pollutant in the monitoring sample is greater than the effluent limitation and greater than or equal to the reported Minimum Level (ML). The ML is the concentration at which the entire analytical system must give a recognizable signal and acceptable calibration point. The ML is the concentration in a sample that is equivalent to the concentration of the lowest calibration standard analyzed by a specific analytical procedure, assuming that all the method-specific sample weights, volumes and processing steps have been followed. A table of MLs is included as an appendix to this Order.

2. Compliance with Effluent Limitations Expressed as a Sum of Several Constituents.

The discharge is out of compliance with an effluent limitation that applies to the sum of a group of chemicals (e.g., PCBs) if the sum of the individual pollutant concentrations is greater than the effluent limitation. Individual pollutants of the group will be considered to have a concentration of zero if the constituent is reported as non-detect (ND) or Detected, but Not Quantified (DNQ).

3. Multiple Sample Data Reduction.

The concentration of the pollutant in the effluent may be estimated from the result of a single sample analysis or by a measure of the central tendency (arithmetic mean, geometric mean, median, etc.) of multiple sample analyses when all sample results are quantifiable (i.e., greater than or equal to the reported ML). When one or more sample results are reported as ND or DNQ, the central tendency concentration of the pollutant shall be the median value of the multiple samples. If, in an even number of samples, one or both of the middle values is ND or DNQ, the median will be the lower of the two middle values.

4. Aquatic life water quality objectives for cadmium, chromium, copper, lead, nickel, silver, and zinc are based on acid-soluble fractions. Compliance with effluent limitations and water quality objectives for these constituents shall be determined using the total recoverable method or a method approved by the State Water Board's Executive Director and U.S. EPA.

#### E. RECEIVING WATER LIMITATIONS

The discharge of waste shall not cause the following water quality objectives to be violated upon completion of initial dilution:

- 1. Bacterial Characteristics.
  - a. Body-Contact Standards.
    - i. Within a zone bounded by the shoreline and a distance of 1,000 feet from the shoreline or the 30-foot depth contour, whichever is further from the shoreline, and in areas outside this zone used for body-contact sports, as determined by the Regional Water Board, but including all kelp beds, the following bacterial objectives shall be maintained throughout the water column:
      - (1) Samples of water from each sampling station shall have a density of total coliform organisms of less than 1,000 per 100 ml (10 per ml); provided that not more than 20 percent of the samples at any sampling station, in any 30-day period, may exceed 1,000 per 100 ml (10 per ml), and provided further that no single sample when verified by a repeat sample taken within 48 hours shall exceed 10,000 per 100 ml (100 per ml).
      - (2) The fecal coliform density based on a minimum of five samples for any 30-day period shall not exceed a log mean of 200 per 100 ml nor shall more than 10 percent of the total samples during any 60-day period exceed 400 per 100 ml.
  - b. Shellfish Harvesting Standards.
    - i. The following bacteriological objectives shall be maintained throughout the water column: In any 30-day period, the medial total coliform concentration shall not exceed 70 per 100 ml, and not more than 10 percent of the samples shall exceed 230 per 100 ml.
- 2. Physical Characteristics.
  - a. Floating particulates and grease and oil shall not be visible.
  - b. The discharge of waste shall not cause aesthetically undesirable discoloration of the ocean surface.
  - c. Natural light shall not be significantly reduced at any point outside the initial dilution zone as the result of the discharge of waste.
  - d. The rate of deposition of inert solids in the ocean sediments shall not be changed such that benthic communities are degraded.

#### 3. Chemical Characteristics.

- a. The dissolved oxygen concentration shall not at any time be depressed more than ten percent from that which occurs naturally as a result of the discharge of oxygen-demanding waste materials.
- b. The pH shall not be changed at any time more than 0.2 units from that which occurs naturally.
- c. The dissolved sulfide concentration of waters in and near sediments shall not be significantly increased above that present under natural conditions.
- d. The concentration of substances set forth in Effluent Limitation C.1. in marine sediments shall not be increased to levels that would degrade indigenous biota.
- e. The concentration of organic materials in marine sediments shall not be increased to levels that would degrade marine life.
- f. Nutrient materials shall not cause objectionable aquatic growths or degrade indigenous biota.

### 4. Biological Characteristics.

- a. Marine communities, including vertebrate, invertebrate, and plant species, shall not be degraded.
- b. The natural taste, odor, and color of fish, shellfish, or other marine resources used for human consumption shall not be altered.
- c. The concentration of organic materials in fish, shellfish, or other marine resources used for human consumption shall not bioaccumulate to levels that are harmful to human health.

#### 5. General Standards.

- a. The discharge shall not cause a violation of any applicable water quality standard for receiving waters adopted by the Regional Water Board or the State Water Board as required by the CWA and regulations adopted thereunder.
- b. The discharge to the Pacific Ocean shall be essentially free of:
  - i. Material that is floatable or will become floatable upon discharge.
  - ii. Settleable material or substances that may form sediments that will degrade benthic communities or other aquatic life.
  - iii. Substances that will accumulate to toxic levels in marine waters, sediments, or biota.
  - iv. Substances that significantly decrease natural light to benthic communities and other marine life.

- v. Materials that result in aesthetically undesirable discoloration of the ocean surface.
- c. Waste shall be discharged in a manner that provides sufficient initial dilution to minimize the concentrations of substances not removed in the treatment process.
- d. The discharge shall be such that, in the view of oceanographic characteristics and current patterns:
  - i. Pathogenic organisms and viruses are not present in areas where shellfish are harvested for human consumption or in areas used for swimming or other body-contact sports.
  - ii. Natural water quality conditions are not altered in areas designated as being of special biological significance.
  - iii. Maximum protection is provided to the marine environment.
- e. The discharge shall not interfere with the attainment or maintenance of that water quality which ensures the protection and propagation of a balanced indigenous population of shellfish, fish, and wildlife and allows recreational activities in and on the water.

# F. SOLIDS DISPOSAL AND HANDLING REQUIREMENTS

- 1. All collected screenings, sludges, and other solids removed from liquid wastes shall be disposed of in a municipal solid waste landfill, reused by land application, disposed of in a sludge-only landfill, or incinerated in accordance with 40 CFR Parts 257, 258, 501, and 503, the State Water Board promulgated provisions of Title 27, Division 2, of the California Code of Regulations, and with the 2001 Ocean Plan. If the Permittee desires to dispose of solids or sludge by a different method, a request for permit modification shall be submitted to the North Coast Regional Water Board 180 days prior to the alternative disposal.
- 2. All the requirements in 40 CFR 503 are enforceable by U.S. EPA whether or not they are stated in an NPDES permit or other permit issued to the Permittee. The Regional Water Board shall be furnished copies of relevant correspondence and reports forwarded to the U.S. EPA regarding sludge management practices.
- 3. Sludge that is disposed of in a municipal solid waste landfill or used as landfill daily cover shall meet the applicable requirements of 40 CFR Part 258. In the annual self-monitoring report, the Permittee shall include the amount of sludge disposed of, and the landfill(s) to which it was sent.
- 4. Sludge that is applied to land as soil amendment shall, at a minimum, meet pollutant ceiling concentrations and pollutant concentrations, pathogen reduction and vector attraction reduction requirements, and annual and cumulative discharge limitations of 40 CFR Part 503. In the annual self-monitoring report,

the Permittee shall include for each land application event; the amount of sludge applied to land as soil amendment, identification of the land application site, and the date on which the application took place.

- 5. Sludge that is disposed of through surface disposal, including but not limited to trench systems, area-fill systems, active waste piles, and active impoundments or lagoons shall meet the applicable requirements of 40 CFR Part 503. In the annual self-monitoring report, the Permittee shall include the amount of sludge stored at the WWTF at the end of the year. Sludge stored beyond 2 years may be considered disposal and regulated as a waste pile or surface impoundment under Title 27 Division 2 of the California Code of Regulations.
- 6. The Permittee is responsible for ensuring compliance with these regulations whether the Permittee uses or disposes of the sludge itself or contracts with another party for further treatment, use, or disposal. The Permittee is responsible for informing subsequent preparers, appliers, and disposers of the requirements that they must meet under 40 CFR Parts 257, 258, and 503.
- 7. The Permittee shall take all reasonable steps to prevent and minimize any sludge use or disposal in violation of this Order that has a likelihood of adversely affecting human health or the environment.
- 8. Solids and sludge treatment, storage, and disposal or reuse shall not create a nuisance, such as objectionable odors or flies, and shall not result in groundwater contamination.
- 9. The solids and sludge treatment and storage site shall have facilities adequate to divert surface water runoff from adjacent areas, to protect the boundaries of the site from erosion, and to prevent drainage from the treatment and storage site. Adequate protection is defined as protection from at least a 100-year storm and protection from the highest possible tidal stage that may occur.
- 10. The discharge of sewage sludge and solids shall not cause waste material to be in a position where it is, or can be, conveyed from the treatment and storage sites and deposited in the waters of the state.

### G. SOURCE CONTROL PROVISIONS

- 1. Beginning July 1, 2004, the Permittee shall perform source control functions, to include the following:
  - a. Implement the necessary legal authorities to monitor and enforce source control standards.
  - b. If waste haulers are allowed to discharge to the WWTF, establish a waste hauler permit system, to be reviewed by the Executive Officer, to regulate waste haulers discharging to the collection system or WWTF.

- c. Conduct a waste survey to identify all dischargers that might discharge pollutants that could pass through or interfere with the operation or performance of the WWTF.
- d. Develop a public outreach program to educate users about the importance of preventing discharges of industrial and toxic wastes to the wastewater treatment plant.
- e. Perform ongoing industrial inspections and monitoring, as necessary, to ensure compliance with source control regulations.
- 2. The Permittee shall submit an annual report to the Regional Water Board describing the Permittee's source control activities over the previous twelve months. This annual report is due to be received by the Regional Water Board by March 1<sup>st</sup> of each year beginning on March 1, 2005, and shall contain:
  - a. A copy of the source control standards.
  - b. A description of the waste hauler permit system.
  - c. A summary of the compliance and enforcement activities during the past year. The summary shall include the names and addresses of any industrial users affected by the following actions:
    - i. The names and addresses of the industrial users subject to surveillance by the Permittee, and an explanation of whether they were inspected, sampled, or both, and the frequency of these activities at each user; and
    - ii. The conclusions or results from the inspection or sampling of each industrial user.
  - d. A summary of public participation activities to involve and inform the public.

#### H. GENERAL PROVISIONS

1. Duty to Comply.

The Permittee shall comply with all conditions of this Order. Any instance of noncompliance with this Order constitutes a violation of the CWA and the Porter-Cologne Water Quality Control Act and is grounds for enforcement action; for permit termination, revocation and re-issuance, or modification; or denial of a permit renewal application. [40 CFR 122.41(a)]

The Permittee shall comply with effluent standards or prohibitions established under Section 307(a) of the CWA for toxic pollutants within the time provided in the regulations that establish these standards or prohibitions, even if this Order has not yet been modified to incorporate the requirement. [40 CFR 122.41(a)(1)]

# 2. Duty to Reapply.

This Permit expires on March 24, 2009. If the Permittee wishes to continue an activity regulated by this Permit after the expiration date of this Permit, the Permittee shall apply for and obtain a new Permit. The application, including a Report of Waste Discharge in accordance with Title 23, California Code of Regulations, shall be received by the Regional Water Board no later than September 24, 2008 [40 CFR 122.41(b)]. The Regional Administrator of the U.S. EPA or the Executive Officer may grant permission to submit an application at a later date prior to the Order expiration date; and the Regional Administrator of the U.S. EPA or the Executive Officer may grant permission to submit the information required by paragraphs (g)(7), (9), and (10) of 40 CFR 122.21 after the Order expiration date. [40 CFR 122.21(d)(1)]

## 3. Enforcement.

The CWA provides that any person who violates a permit condition implementing Sections 301, 302, 306, 307, 308, 318, or 405 of the CWA is subject to a civil penalty not to exceed \$25,000 per day of violation. Any person who negligently violates permit conditions implementing Sections 301, 302, 306, 307, or 308 of the Act is subject to a fine of not less than \$2,500 nor more than \$25,000 per day of violation, or by imprisonment of not more than one year, or both. Higher penalties may be imposed for knowing violations and for repeat offenders. The Porter-Cologne Water Quality Control Act provides for civil and criminal penalties comparable to, and in some cases greater than, those provided under the CWA. [40 CFR 122.41(a)(2)].

#### 4. Duty to Mitigate.

The Permittee shall take all reasonable steps to minimize or prevent any discharge in violation of this Order that has a reasonable likelihood of adversely affecting human health or the environment. [40 CFR 122.41(d)]

## 5. Proper Operation and Maintenance.

a. The Permittee shall at all times properly operate and maintain all facilities and systems of treatment and control (and related appurtenances) that are installed or used by the Permittee to achieve compliance with this Order. Proper operation and maintenance includes adequate laboratory quality control and appropriate quality assurance procedures. This provision requires the operation of backup or auxiliary facilities or similar systems that are installed by the Permittee only when necessary to achieve compliance with the conditions of this Order. [40 CFR 122.41(e)]

- b. The Permittee shall comply with this provision by submitting to the Regional Water Board within 180 days of the effective date of this Order an updated Operation and Maintenance (O&M) Manual for the Fort Bragg WWTF. The Permittee shall update the O&M Manual, as necessary, to conform with changes in operation and maintenance of the WWTF. The O&M Manual shall be readily available to operating personnel onsite. The O&M Manual shall include the following:
  - i. Description of the treatment plant table of organization showing the number of employees, duties and qualifications and plant attendance schedules (daily, weekends and holidays, part-time, etc). The description should include documentation that the personnel are knowledgeable and qualified to operate the treatment facility so as to achieve the required level of treatment at all times.
  - ii. Detailed description of safe and effective operation and maintenance of treatment processes, process control instrumentation and equipment.
  - iii. Description of laboratory and quality assurance procedures.
  - iv. Process and equipment inspection and maintenance schedules.
  - v. Description of safeguards to assure that, should there be reduction, loss, or failure of electric power, the Permittee will be able to comply with requirements of this Order.
  - vi. Description of preventive (fail-safe) and contingency (response and cleanup) plans for controlling accidental discharges, and for minimizing the effect of such events. These plans shall identify the possible sources (such as loading and storage areas, power outage, waste treatment unit failure, process equipment failure, tank and piping failure) of accidental discharges, untreated or partially treated waste bypass, and polluted drainage.

#### 6. Permit Actions.

- a. This Order may be modified, revoked and reissued, or terminated for cause including, but not limited to, the following:
  - i. Violation of any terms or conditions of this Order; or
  - ii. Obtaining this Order by misrepresentation or failure to disclose fully all relevant facts; or
  - iii. A change in any condition that requires either a temporary or a permanent reduction or elimination of the authorized discharge; or

- iv. A determination that the permitted activity endangers human health or the environment and can only be regulated to acceptable levels by permit modification or termination.
- b. If any toxic effluent standard or prohibition (including any schedule of compliance specified in such effluent standard or prohibition) is promulgated under Section 307(a) of the CWA for a toxic pollutant which is present in the discharge and that standard or prohibition is more stringent than any limitation on the pollutant in this Order, this Order shall be modified or revoked and reissued to conform to the toxic effluent standard or prohibition and the Permittee so notified. [40 CFR 122.44(b)]
- c. The filing of a request by the Permittee for a permit modification, revocation and reissuance, or termination, or a notification of planned changes or anticipated noncompliance, does not stay any permit condition.

  [40 CFR 122.41(f)]

# 7. Property Rights.

This Order does not convey any property rights of any sort, or any exclusive privileges, nor does it authorize any injury to private property or any invasion of personal rights, nor any infringement of federal, state or local laws or regulations. [40 CFR 122.41(g)]

## 8. Duty to Provide Information.

The Permittee shall furnish the Regional Water Board, State Water Board, or U.S. EPA, within a reasonable time, any information that the Regional Water Board, State Water Board, or U.S. EPA may request to determine whether cause exists for modifying, revoking and reissuing, or terminating this Order or to determine compliance with this Order. The Permittee shall also furnish to the Regional Water Board, upon request, copies of records required to be kept by this Order. [40 CFR 122.41(h)]

The Permittee shall conduct analysis on any sample provided by U.S. EPA as part of the Discharge Monitoring Quality Assurance (DMQA) program. The results of any such analysis shall be submitted to U.S. EPA's DMQA manager.

## 9. Inspection and Entry

The Permittee shall allow the Regional Water Board, State Water Board, U.S. EPA, the Department of Health Services and/or other authorized representatives, upon the presentation of credentials and other documents as may be required by law, to:

a. Enter upon the Permittee's premises where a regulated facility or activity is located or conducted, or where records are required to be kept under the conditions of this Order;

- b. Have access to and copy, at reasonable times, any records that are required to be kept under the conditions of this Order;
- c. Inspect at reasonable times any facilities, equipment (including monitoring and control equipment), practices, or operations regulated or required under this Order; and
- d. Sample or monitor at reasonable times, for the purposes of assuring compliance to this Order, or as otherwise authorized by the CWA, any substances or parameters at any locations. [40 CFR 122.41(i)]

# 10. Monitoring and Records

- a. Samples and measurements taken for the purpose of monitoring shall be representative of the monitored activity.
- b. The Permittee shall calibrate and perform maintenance procedures in accordance with manufacturer's specifications on all monitoring instruments and equipment to ensure accurate measurements. The Permittee shall retain records of all monitoring information, including all calibration and maintenance records and all original strip chart recordings for continuous monitoring instrumentation, copies of all reports required by this Order, and records of all data used to complete the application for this Order, for a period of at least three years from the date of the sample, measurement, report, or application. This period may be extended by request of the Regional Water Board, State Water Board, or U.S. EPA at any time. All monitoring instruments and devices used by the Permittee to fulfill the prescribed monitoring program shall be properly maintained and calibrated as necessary, but at least annually to ensure their continued accuracy.
- c. Records of monitoring information shall include:
  - i. The date, exact place, and time of sampling or measurements;
  - ii. The individual(s) who performed the sampling or measurements;
  - iii. The date(s) analyses were performed;
  - iv. The individual(s) who performed the analyses;
  - v. The analytical techniques or methods used;
  - vi. The results of such analyses;
  - vii. The reported Minimum Level (ML) and the laboratory's current method detection limit (MDL).

d. Unless otherwise noted, all sampling and sample preservation shall be in accordance with the current edition of *Standard Methods for the Examination of Water and Wastewater* (American Public Health Association). All analyses shall be conducted according to test procedures under 40 CFR Part 136, unless other test procedures have been specified in this Order or approved by the Executive Officer. Unless otherwise specified, all metals shall be reported as total recoverable metals. Toxicity bioassays shall be performed in accordance with the provisions of this Permit.

## 11. Signatory Requirements

- a. All Permit applications, reports, or information submitted to the Regional Water Board, State Water Board, and/or U.S. EPA shall be signed by either a principal executive officer or ranking elected official. [40 CFR 122.22(a)]
- b. Reports required by this Order, other information requested by the Regional Water Board, State Water Board, or U.S. EPA, and permit applications submitted for Group II storm water discharges under 40 CFR 122.26(b)(3) may be signed by a duly authorized representative provided:
  - i. The authorization is made in writing by a person described in paragraph(a) of this provision;
  - ii. The authorization specifies either an individual or a position having responsibility for the overall operation of the regulated facility or activity such as the position of plant manager, operator of a well or a well field, superintendent, position of equivalent responsibility, or an individual or position having overall responsibility for environmental matters for the company; and
  - iii. The written authorization is submitted to the Regional Water Board prior to, or together with, any reports, information, or applications signed by the authorized representative. [40 CFR 122.22(b) and (c)]
- c. Any person signing a document under paragraph (a) or (b) of this provision shall make the following certification:

"I certify under penalty of law that this document and all attachments were prepared under my direction or supervision in accordance with a system designed to assure that qualified personnel properly gather and evaluate the information submitted. Based on my inquiry of the person or persons who manage the system, or those persons directly responsible for gathering the information, the information submitted, is, to the best of my knowledge and belief, true, accurate, and complete. I am aware that there are significant penalties for submitting false information, including the possibility of fine and imprisonment for knowing violations." [40 CFR 122.22(d)]

# 12. Reporting Requirements.

- a. Planned changes: The Permittee shall give notice to the Regional Water Board as soon as possible of any planned physical alteration or additions to the permitted facility. Notice is required under this provision only when:
  - i. The alteration or addition to a permitted facility may meet one of the criteria for determining whether a facility is a new source in 40 CFR 122.29(b); or
  - ii. The alteration or addition could significantly change the nature or increase the quantity of pollutants discharged. This notification applies to pollutants that are subject neither to effluent limitations in this Order, nor the notification requirements under paragraphs (f) and (g) of this provision.
- b. Anticipated noncompliance: The Permittee shall give advance notice to the Regional Water Board of any planned changes in the permitted facility or activity that may result in noncompliance with permit requirements.
- c. Transfers: This Permit is not transferable.
- d. Monitoring reports: Monitoring results shall be reported at the intervals specified in the self-monitoring program. The Permittee shall submit an annual report to the Regional Water Board such that it is received no later than February 28 following the annual reporting period. The report shall contain both tabular and graphical summaries of the monitoring data obtained during the previous year and other information as required by the Monitoring and Reporting Program. In addition, the Permittee shall discuss the compliance record and the corrective actions taken or planned that may be needed to bring the discharge into full compliance with the Order. If the Permittee monitors any pollutant more frequently than required by this Order, using test procedures approved under 40 CFR Part 136 or as specified in this Order, the results of this monitoring shall be included in the calculation and reporting of the data submitted in the self-monitoring report.
- e. Compliance schedules: Reports of compliance or noncompliance with, or any progress reports on, interim and final requirements contained in any compliance schedule of this Order shall be submitted such that they are received by the Regional Water Board via fax, e-mail, or postal service no later than 14 days following each schedule date.
- f. Noncompliance reporting: The Permittee shall report any noncompliance at the time monitoring reports are submitted. The written submission shall contain a description of the noncompliance and its cause; the period of noncompliance, including exact dates and times and, if the noncompliance has not been corrected, the anticipated time it is expected to continue; and steps

taken or planned to reduce, eliminate and prevent recurrence of the noncompliance.

In addition, the following events shall be reported orally as soon as possible, but no later than 24 hours from the time the Permittee becomes aware of the circumstances, and the written report shall be submitted such that an original signed written report is received by the Regional Water Board no later than 14 days after the event:

- i. Any unanticipated bypass that violates any prohibition or exceeds any effluent limitation in this Order;
- ii. Any upset that exceeds any effluent limitation in this Order;
- iii. Any noncompliance that may endanger health or the environment except as provided elsewhere in this Permit.

The Executive Officer may waive the above-required written report.

g. Other information: Where the Permittee becomes aware that it failed to submit any relevant facts in a permit application, or submitted incorrect information in a permit application or in any report to the Regional Water Board, the Permittee shall promptly submit such facts or information. [40 CFR 122.41(1)]

### 13. Bypass

#### a. Definitions:

- i. Bypass [as defined in 40 CFR 122.41(m)] is the intentional diversion of waste streams from any portion of a treatment facility. Blending of waste streams within a treatment facility, if the Regional Water Board establishes, through a permit modification, that the WWTF meets eligibility criteria established by U.S. EPA, is not considered a bypass.
- ii. Severe property damage means substantial physical damage to property, damage to the treatment facilities that causes them to become inoperable, or substantial and permanent loss of natural resources that can reasonably be expected to occur in the absence of a bypass. Severe property damage does not mean economic loss caused by delays in production.
- b. Bypass not exceeding limitations. The Permittee may allow any bypass to occur that does not cause effluent limitations to be exceeded, but only if it also is for essential maintenance to assure efficient operation. These bypasses are not subject to the provisions of parts c and d of this section.

#### c. Notice

- i. Anticipated bypass. If the Permittee knows in advance of the need for a bypass, it shall submit prior notice, if possible, at least ten days before the date of the bypass.
- ii. Unanticipated bypass. The Permittee shall submit notice of an unanticipated bypass as required in **F. GENERAL PROVISION** 12.f. of this Permit.

# d. Prohibition of bypass

- i. Bypass is prohibited, and the Regional Water Board may take enforcement action against a Permittee for bypass, unless:
  - (A) Bypass was unavoidable to prevent loss of life, personal injury, or severe property damage;
  - (B) There were no feasible alternatives to the bypass, such as the use of auxiliary treatment facilities, retention of untreated wastes, or maintenance during normal periods of equipment downtime. This condition is not satisfied if adequate backup equipment should have been installed in the exercise of reasonable engineering judgment to prevent a bypass that occurred during normal periods of equipment downtime or preventive maintenance. This condition is also not satisfied if measures should have been taken (such as collection system maintenance and installation of wastewater storage) in the exercise of reasonable engineering judgment to prevent a bypass during wet weather; and
  - (C) The Permittee submitted notices as required under **F. GENERAL PROVISION** 13.c. of this Permit.
- ii. The Executive Officer may approve an anticipated bypass, after considering its adverse effects, if the Executive Officer determines that it will meet the three conditions listed above in **F. GENERAL PROVISON** 13.d.i. above.
- e. Burden of proof. In any enforcement proceeding the Permittee seeking to establish that the occurrence of a bypass did not violated this provision has the burden of proof.
- f. Reopener. This provision may be modified in accordance with the requirements set forth at 40 CFR 122.44(*l*)(1) and 122.62. Specifically, the Regional Water Board will consider whether blending is permissible after completion of improvements to the wastewater collection system and/or completion of wastewater storage/equalization.

## 14. Upset

- a. Definition. Upset [as defined in 40 CFR 122.41(n)] is an exceptional incident in which there is unintentional and temporary noncompliance with technology-based Permit effluent limitations because of factors beyond the reasonable control of the Permittee. An upset does not include noncompliance to the extent caused by operational error, improperly designed treatment facilities, inadequate treatment facilities, lack of preventive maintenance, or careless or improper operation.
- b. Effect of an upset. An upset constitutes an affirmative defense to an action brought for noncompliance with such technology-based Permit effluent limitations if the requirements of (c), below, are met. No determination made during administrative review of claims that noncompliance was caused by upset, and before an action for noncompliance, is final administrative action subject to judicial review.
- c. Conditions necessary for a demonstration of upset. A Permittee who wishes to establish the affirmative defense of upset shall demonstrate, through properly signed, contemporaneous operating logs, or other relevant evidence that:
  - i. An upset occurred and that the Permittee can identify the cause(s) of the upset;
  - ii. The permitted facility was at the time being properly operated;
  - iii. The Permittee submitted notice of the upset as required in **F. GENERAL PROVISION** 12.f. of this Permit; and
  - iv. The Permittee complied with any remedial measures required under paragraph (d) of this section.
- d. Burden of proof. In any enforcement proceeding the Permittee seeking to establish the occurrence of an upset has the burden of proof.

## 15. Wastewater Collection System

- a. Within 365 days from the effective date of this Order, the Permittee shall develop and implement a management, operation and maintenance program for its wastewater collection system. The program shall include:
  - i. Adoption of the necessary legal authorities to implement the program.
  - ii. Establishment of collection system performance goals and measures to control infiltration and inflow.
  - iii. A schedule to conduct routine, on-going preventive operation and maintenance activities.

- iv. Procedures to identify structural deficiencies and to propose and implement rehabilitation actions.
- v. The design and implementation of an ongoing program to assess the capacity of the collection system and treatment facility.
- vi. The maintenance of accurate collection system maps and maintenance records.
- vii. Collection system employee training program.
- viii. Establishment and implementation of asset management and long-term planning geared to providing adequate system capacity for base and peak flows in the collection system.
- 16. Sanitary Sewer Overflows.
  - a. The Permittee shall submit to the Regional Water Board within 90 days of the effective date of this Order an updated Spill Response and Notification Plan. The Permittee shall review at least every five years and update the Plan, as necessary, and include an updated Plan in the application for new waste discharge requirements.
  - b. All feasible steps shall be taken to stop sanitary sewer overflows (SSOs) as soon as possible by unblocking the line, diverting overflows to a nearby sewer line, and/or otherwise mitigating impacts of SSOs. All reasonable steps shall be taken to collect spilled sewage and protect the public from contact with wastes or waste-contaminated soil.
  - c. SSOs shall be reported to the Regional Water Board staff in accordance with the following:
    - i. SSOs in excess of 1,000 gallons or any SSO that results in sewage reaching surface waters, or if it is likely that more than 1,000 gallons has escaped the collection system, shall be reported immediately by telephone. A written description of the event shall be submitted with the monthly monitoring report.
    - ii. SSOs that result in a sewage spill between 5 gallons and 1,000 gallons that does not reach a waterway shall be reported by telephone within 24 hours. A written description of the event shall be submitted with the monthly monitoring report.
    - iii. SSOs that result in a sewage spill less than 5 gallons that do not enter a waterway do not require Regional Water Board notification.

- iv. Information to be provided verbally includes:
  - a. Name and contact information of caller.
  - b. Date, time and location of SSO occurrence.
  - c. Estimates of spill volume, rate of flow, and spill duration.
  - d. Surface water bodies impacted.
  - e. Cause of spill.
  - f. Cleanup actions taken or repairs made.
  - g. Responding agencies.
- v. Information to be provided in writing includes:
  - a. Information provided in verbal notification.
  - b. Other agencies notified by phone.
  - c. Detailed description of cleanup actions and repairs taken.
  - d. Description of actions that will be taken to minimize or prevent future spills.
- d. The Permittee shall submit an annual report to the Regional Water Board describing the Permittee's activities within the collection system over the previous calendar year. This annual report is due to be received by the Regional Water Board by March 1<sup>st</sup> of each year and shall contain:
  - i. A description of any change in the local legal authorities enacted to implement the program.
  - ii. A summary of the SSOs that occurred in the past year. The summary shall include the date, location of overflow point, affected receiving water (if any), estimated volume, and cause of the SSO, the names and addresses of the responsible parties (if other than the Permittee).
  - iii. A summary of compliance and enforcement activities during the past year. The summary shall include fines, other penalties, or corrective actions.
  - iv. Documentation of steps taken to stop and mitigate impacts of sanitary sewer overflows.
- e. The Permittee shall perform a self-audit at least once during the life of the Permit to assess the degree to which the performance measurements are being met.
- f. The Permittee shall provide notice to the public of the availability of each annual report in a manner reasonably designed to inform the public. The notice shall include a contact person and telephone number for the Permittee and information on how to obtain a copy of the report. The Permittee shall provide documentation that the annual report has been made available to the public.

# 17. Availability.

A copy of this Order shall be maintained at the discharge facility and be available at all times to operating personnel.

# 18. Change in Discharge.

- a. In the event of a material change in the character, location, or volume of a discharge, (including any point or non-point discharge to land or groundwater) the Permittee shall file with this Regional Water Board a new report of waste discharge at least 180 days before making any such change. [CWC Section 13376]. A material change includes, but is not limited to, the following:
  - i. Addition of a major industrial waste discharge to a discharge of essentially domestic sewage, or the addition of a new process or product by an industrial facility resulting in a change in the character of the waste.
  - ii. Any new introduction of pollutants into the WWTF from an indirect discharger that would be subject to Section 301or 306 of the CWA if it were directly discharging those pollutants;
  - iii. Significant change in disposal method, e.g., change from a land disposal to a direct discharge to water, or change in the method of treatment that would significantly alter the characteristics of the waste.
  - iv. Significant change in the disposal area, e.g., moving the discharge to another drainage area, to a different water body, or to a disposal area significantly removed from the original area, potentially causing different water quality or nuisance problems.
  - v. Increase in area or depth to be used for solid waste disposal beyond that specified in the Waste Discharge Requirements. [CCR Title 23 Section 2210]

# 19. Severability.

Provisions of these Waste Discharge Requirements are severable. If any provision of these requirements is found invalid, the remainder of these requirements shall not be affected.

#### 20. Monitoring.

The Regional Water Board or State Water Board may require the Permittee to establish and maintain records, make reports, install, use, and maintain monitoring equipment or methods (including, where appropriate, biological monitoring methods), sample effluent as prescribed, and provide other information as may be reasonably required. [CWC Sections 13267 and 13383].

The Permittee shall comply with the Contingency Planning and Notification Requirements Order No. 74-151 and the Monitoring and Reporting Program (which are issued pursuant to CWC Sections 13267 and 13383) and any modifications to these documents as specified by the Executive Officer. Such documents are attached to this Order and incorporated herein. The Permittee shall file with the Regional Water Board technical reports on self-monitoring work performed according to the detailed specifications contained in any monitoring and reporting program as directed by the Regional Water Board. Chemical, bacteriological, and bioassay analyses shall be conducted at a laboratory certified for such analyses by the State Department of Health Services (DHS). In the event that analyses for certain constituents by a certified laboratory is infeasible, analyses by a noncertified laboratory may be approved by the Executive Officer. Conditions that must be met for Executive Officer approval include: a quality assurance/quality control program conforming to U.S. EPA or State DHS guidelines is instituted by the laboratory, and a manual containing the steps followed in this program is kept in the laboratory and made available for review by staff of the Regional Water Board.

All Discharge Monitoring Reports shall be sent to:

California Regional Water Quality Control Board North Coast Region 5550 Skylane Boulevard, Suite A Santa Rosa, CA 95403

Regional Administrator U.S. EPA – Region IX Attn: W-5 75 Hawthorne Street San Francisco, CA 94105

## 21. Operator Certification.

Supervisors and operators of municipal WWTFs shall possess a certificate of appropriate grade in accordance with Title 23, CCR, Section 3680. The State Water Board may accept experience in lieu of qualification training. In lieu of a properly certified WWTF operator, the State Water Board may approve use of a water treatment plant operator of appropriate grade certified by the State DHS where water reclamation is involved.

#### 22. Adequate Capacity.

Whenever a WWTF will reach capacity within four years, the Permittee shall notify the Regional Water Board. A copy of such notification shall be sent to appropriate local elected officials, local permitting agencies, and the press. Factors to be evaluated in assessing reserve capacity shall include, at a minimum, (1) comparison of the wet weather design flow with the highest daily flow, and (2) comparison of the average dry weather design flow with the lowest monthly

flow. The Permittee shall demonstrate that adequate steps are being taken to address the capacity problem. The Permittee shall submit a technical report to the Regional Water Board showing how flow volumes will be prevented from exceeding capacity, or how capacity will be increased, within 120 days after providing notification to the Regional Water Board, or within 120 days after receipt of Regional Water Board notification, that the WWTF will reach capacity within four years. The time for filing the required technical report may be extended by the Regional Water Board. An extension of 30 days may be granted by the Executive Officer, and longer extensions may be granted by the Regional Water Board itself. [CCR Title 23, Section 2232]

## 23. Pollutant Minimization Program.

The Permittee shall, as required by the Executive Officer, prepare a Pollutant Minimization Program in accordance with the 2001 Ocean Plan when there is evidence that the priority pollutant is present in the effluent above an effluent limitation, when a sample result is reported as detected and not quantified and the effluent limitation is less than the reported minimum level, or when a sample result is reported as not detected and the effluent limitation is less than the method detection limit.

# 24. Reopener

The Regional Water Board may modify or revoke and reissue this Order and Permit if present or future investigations demonstrate that the Permittee governed by this Order is causing, or significantly contributing to, adverse impacts on water quality and/or beneficial uses of receiving waters.

## Certification

I, Catherine E. Kuhlman, Executive Officer, do hereby certify that the foregoing is a full, true, and correct copy of an Order adopted by the California Regional Water Quality Control Board, North Coast Region, on March 24, 2004.

Catherine E. Kuhlman Executive Officer